LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

SECOND SESSION

LEGISLATIVE BILL 894

FINAL READING

Introduced by Pansing Brooks, 28; Chambers, 11; Coash, 27; Ebke, 32; Krist, 10; McCollister, 20; Morfeld, 46; Williams, 36. Read first time January 11, 2016 Committee: Judiciary

A BILL FOR AN ACT relating to juveniles; to amend sections 43-248.01, 1 2 43-260, 43-273, 43-279, 43-3504, 83-4,125, 83-4,126, 83-4,132, and 3 83-4,134, Reissue Revised Statutes of Nebraska, sections 43-248, 43-253, 43-255, 43-256, 43-260.01, and 43-3503, Revised Statutes 4 Cumulative Supplement, 2014, and sections 43-245, 43-247, 43-250, 5 43-251.01, 43-272, and 43-272.01, Revised Statutes Supplement, 2015; 6 7 to provide, change, and eliminate definitions; to change provisions relating to court jurisdiction, temporary custody and disposition, 8 detention, and placements and commitments under the Nebraska 9 Juvenile Code; to change provisions relating to the advisement of 10 rights given to a juvenile in custody; to provide for alternatives 11 to detention and for creation of county guardian ad litem divisions; 12 to change provisions for appointment and compensation of a guardian 13 litem; to require and change provisions relating to 14 ad the 15 appointment of counsel for juveniles; to prohibit the waiver of counsel in certain circumstances; to require the Supreme Court to 16 provide quidelines for attorneys practicing in juvenile court; to 17 set forth requirements for a valid waiver of the right to counsel by 18 a juvenile; to provide requirements relating to room confinement of 19 juveniles; to provide for reports; to provide a duty for the 20 Inspector General Nebraska Child Welfare; harmonize 21 of to

-1-

1 provisions; and to repeal the original sectio	ns.
---	-----

2 Be it enacted by the people of the State of Nebraska,

Section 1. Section 43-245, Revised Statutes Supplement, 2015, is
 amended to read:

3 43-245 For purposes of the Nebraska Juvenile Code, unless the4 context otherwise requires:

5 (1) Abandonment means a parent's intentionally withholding from a 6 child, without just cause or excuse, the parent's presence, care, love, 7 protection, and maintenance and the opportunity for the display of 8 parental affection for the child;

9 (2) Age of majority means nineteen years of age;

10 (3) Alternative to detention means a program or directive that increases supervision of a youth in the community in an effort to ensure 11 the youth attends court and refrains from committing a new law violation. 12 Alternative to detention includes, but is not limited to, electronic 13 monitoring, day and evening reporting centers, house arrest, tracking, 14 family crisis response, and temporary shelter placement. Except for the 15 use of manually controlled delayed egress of not more than thirty 16 17 seconds, placements that utilize physical construction or hardware to restrain a youth's freedom of movement and ingress and egress from 18 placement are not considered alternatives to detention; 19

(<u>4</u> 3) Approved center means a center that has applied for and
 received approval from the Director of the Office of Dispute Resolution
 under section 25-2909;

(5 4) Civil citation means a noncriminal notice which cannot result
 in a criminal record and is described in section 43-248.02;

 $(6 \ 5)$ Cost or costs means (a) the sum or equivalent expended, paid, or charged for goods or services, or expenses incurred, or (b) the contracted or negotiated price;

(<u>7</u> 6) Criminal street gang means a group of three or more people
 with a common identifying name, sign, or symbol whose group identity or
 purposes include engaging in illegal activities;

31 ($\underline{8}$ 7) Criminal street gang member means a person who willingly or

-3-

1 voluntarily becomes and remains a member of a criminal street gang;

2 (<u>9</u> 8) Custodian means a nonparental caretaker having physical
3 custody of the juvenile and includes an appointee described in section
4 43-294;

5 (<u>10</u> 9) Guardian means a person, other than a parent, who has 6 qualified by law as the guardian of a juvenile pursuant to testamentary 7 or court appointment, but excludes a person who is merely a guardian ad 8 litem;

9 (<u>11</u> 10) Juvenile means any person under the age of eighteen;

10 (<u>12</u> <u>11</u>) Juvenile court means the separate juvenile court where it 11 has been established pursuant to sections 43-2,111 to 43-2,127 and the 12 county court sitting as a juvenile court in all other counties. Nothing 13 in the Nebraska Juvenile Code shall be construed to deprive the district 14 courts of their habeas corpus, common-law, or chancery jurisdiction or 15 the county courts and district courts of jurisdiction of domestic 16 relations matters as defined in section 25-2740;

17 (<u>13</u> 12) Juvenile detention facility has the same meaning as in 18 section 83-4,125;

19

(<u>14</u> 13) Legal custody has the same meaning as in section 43-2922;

20 (<u>15</u> <u>14</u>) Mediator for juvenile offender and victim mediation means a 21 person who (a) has completed at least thirty hours of training in 22 conflict resolution techniques, neutrality, agreement writing, and ethics 23 set forth in section 25-2913, (b) has an additional eight hours of 24 juvenile offender and victim mediation training, and (c) meets the 25 apprenticeship requirements set forth in section 25-2913;

(<u>16</u> 15) Mental health facility means a treatment facility as defined
 in section 71-914 or a government, private, or state hospital which
 treats mental illness;

29 (<u>17</u> 16) Nonoffender means a juvenile who is subject to the 30 jurisdiction of the juvenile court for reasons other than legally 31 prohibited conduct, including, but not limited to, juveniles described in

-4-

1 subdivision (3)(a) of section 43-247;

2 (17) Nonsecure detention means detention characterized by the 3 absence of restrictive hardware, construction, and procedure. Nonsecure 4 detention services may include a range of placement and supervision 5 options, such as home detention, electronic monitoring, day reporting, 6 drug court, tracking and monitoring supervision, staff secure and 7 temporary holdover facilities, and group homes;

8 (18) Parent means one or both parents or stepparents when the 9 stepparent is married to a parent who has physical custody of the 10 juvenile as of the filing of the petition;

(19) Parties means the juvenile as described in section 43-247 and
 his or her parent, guardian, or custodian;

13 (20) Physical custody has the same meaning as in section 43-2922;

14 (21) Except in proceedings under the Nebraska Indian Child Welfare
15 Act, relative means father, mother, grandfather, grandmother, brother,
16 sister, stepfather, stepmother, stepbrother, stepsister, uncle, aunt,
17 first cousin, nephew, or niece;

(22) Seal a record means that a record shall not be available to the
public except upon the order of a court upon good cause shown;

20 (23) Secure detention means detention in a highly structured,
21 residential, hardware-secured facility designed to restrict a juvenile's
22 movement;

(24) Staff secure juvenile facility means a juvenile residential 23 facility operated by a political subdivision (a) which does not include 24 25 construction designed to physically restrict the movements and activities of juveniles who are in custody in the facility, (b) in which physical 26 restriction of movement or activity of juveniles is provided solely 27 through staff, (c) which may establish reasonable rules restricting 28 ingress to and egress from the facility, and (d) in which the movements 29 and activities of individual juvenile residents may, for treatment 30 purposes, be restricted or subject to control through the use of 31

<u>intensive staff supervision. Staff secure juvenile facility does not</u>
 <u>include any institution operated by the Department of Correctional</u>
 <u>Services has the same meaning as in section 83-4,125;</u>

4 (25) Status offender means a juvenile who has been charged with or
5 adjudicated for conduct which would not be a crime if committed by an
6 adult, including, but not limited to, juveniles charged under subdivision
7 (3)(b) of section 43-247 and sections 53-180.01 and 53-180.02;

8 (26) Traffic offense means any nonfelonious act in violation of a 9 law or ordinance regulating vehicular or pedestrian travel, whether 10 designated a misdemeanor or a traffic infraction; and

(27) Young adult means an individual older than eighteen years of
 age but under twenty-one years of age.

Sec. 2. Section 43-247, Revised Statutes Supplement, 2015, is amended to read:

43-247 The juvenile court in each county shall have jurisdiction of:
(1) Any juvenile who has committed an act other than a traffic
offense which would constitute a misdemeanor or an infraction under the
laws of this state, or violation of a city or village ordinance, and who,
beginning July 1, 2017, was eleven years of age or older at the time the
act was committed;

(2) Any juvenile who has committed an act which would constitute a
felony under the laws of this state and who, beginning July 1, 2017, was
eleven years of age or older at the time the act was committed;

24 (3) Any juvenile (a) who is homeless or destitute, or without proper 25 support through no fault of his or her parent, guardian, or custodian; who is abandoned by his or her parent, guardian, or custodian; who lacks 26 proper parental care by reason of the fault or habits of his or her 27 28 parent, guardian, or custodian; whose parent, guardian, or custodian neglects or refuses to provide proper or necessary subsistence, 29 education, or other care necessary for the health, morals, or well-being 30 of such juvenile; whose parent, guardian, or custodian is unable to 31

-6-

provide or neglects or refuses to provide special care made necessary by 1 2 the mental condition of the juvenile; Θ who is in a situation or engages in an occupation, including prostitution, dangerous to life or limb or 3 4 injurious to the health or morals of such juvenile; or who, beginning 5 July 1, 2017, has committed an act or engaged in behavior described in subdivision (1), (2), (3)(b), or (4) of this section and who was under 6 eleven years of age at the time of such act or behavior, (b)(i) who, 7 until July 1, 2017, by reason of being wayward or habitually disobedient, 8 9 is uncontrolled by his or her parent, guardian, or custodian; who deports himself or herself so as to injure or endanger seriously the morals or 10 health of himself, herself, or others; or who is habitually truant from 11 home or school or (ii) who, beginning July 1, 2017, is eleven years of 12 age or older and, by reason of being wayward or habitually disobedient, 13 is uncontrolled by his or her parent, guardian, or custodian; who deports 14 himself or herself so as to injure or endanger seriously the morals or 15 health of himself, herself, or others; or who is habitually truant from 16 17 home or school, or (c) who is mentally ill and dangerous as defined in section 71-908; 18

(4) Any juvenile who has committed an act which would constitute a
traffic offense as defined in section 43-245 and who, beginning July 1,
2017, was eleven years of age or older at the time the act was committed;

(5) The parent, guardian, or custodian of any juvenile described inthis section;

24 (6) The proceedings for termination of parental rights;

(7) Any juvenile who has been voluntarily relinquished, pursuant to
section 43-106.01, to the Department of Health and Human Services or any
child placement agency licensed by the Department of Health and Human
Services;

(8) Any juvenile who was a ward of the juvenile court at the
inception of his or her guardianship and whose guardianship has been
disrupted or terminated;

-7-

(9) The adoption or guardianship proceedings for a child over which
 the juvenile court already has jurisdiction under another provision of
 the Nebraska Juvenile Code;

4 (10) The paternity or custody determination for a child over which5 the juvenile court already has jurisdiction;

6 (11) The proceedings under the Young Adult Bridge to Independence7 Act; and

8 (12) Except as provided in subdivision (11) of this section, any 9 individual adjudged to be within the provisions of this section until the 10 individual reaches the age of majority or the court otherwise discharges 11 the individual from its jurisdiction.

Notwithstanding the provisions of the Nebraska Juvenile Code, the determination of jurisdiction over any Indian child as defined in section 43-1503 shall be subject to the Nebraska Indian Child Welfare Act; and the district court shall have exclusive jurisdiction in proceedings brought pursuant to section 71-510.

Sec. 3. Section 43-248, Revised Statutes Cumulative Supplement,2014, is amended to read:

43-248 A peace officer may take a juvenile into temporary custody
 without a warrant or order of the court and proceed as provided in
 section 43-250 when:

22 (1)(a) Until July 1, 2017, a A juvenile has violated a state law or municipal ordinance and the officer has reasonable grounds to believe 23 24 such juvenile committed such violation or (b) beginning July 1, 2017, a juvenile has violated a state law or municipal ordinance and such 25 juvenile was eleven years of age or older at the time of the violation, 26 and the officer has reasonable grounds to believe such juvenile committed 27 such violation and was eleven years of age or older at the time of the 28 violation; 29

30 (2) A juvenile is seriously endangered in his or her surroundings
 31 and immediate removal appears to be necessary for the juvenile's

-8-

1 protection;

2 (3) The officer believes the juvenile to be mentally ill and 3 dangerous as defined in section 71-908 and that the harm described in 4 that section is likely to occur before proceedings may be instituted 5 before the juvenile court;

LB894

2016

6 (4) The officer has reasonable grounds to believe that the juvenile7 has run away from his or her parent, guardian, or custodian;

8 (5) A probation officer has reasonable cause to believe that a 9 juvenile is in violation of probation and that the juvenile will attempt 10 to leave the jurisdiction or place lives or property in danger;

11 (6) The officer has reasonable grounds to believe the juvenile is 12 truant from school;—or

13 (7) The officer has reasonable grounds to believe the juvenile is 14 immune from prosecution for prostitution under subsection (5) of section 15 28-801; or -

16 (8) Beginning July 1, 2017, the juvenile has committed an act or 17 engaged in behavior described in subdivision (1), (2), (3)(b), or (4) of 18 section 43-247 and such juvenile was under eleven years of age at the 19 time of such act or behavior, and the officer has reasonable cause to 20 believe such juvenile committed such act or engaged in such behavior and 21 was under eleven years of age at such time.

Sec. 4. Section 43-248.01, Reissue Revised Statutes of Nebraska, isamended to read:

24 43-248.01 All law enforcement personnel or other governmental 25 officials having custody of any person under eighteen years of age who has been arrested, restrained, detained, or deprived of his or her 26 liberty for whatever reason shall inform permit the person in custody, 27 using developmentally appropriate language and without unnecessary delay 28 after arrival at a police station or detention facility, of such person's 29 <u>right</u> to call or consult an attorney who is retained by or <u>appointed</u> on 30 behalf of such person in custody or whom the person in custody may desire 31

-9-

to consult<u>and</u>, except when exigent circumstances exist<u>, shall permit</u> <u>such person to call or consult such attorney without delay</u>. An attorney shall be permitted to see and consult with the person in custody alone and in private at the place of custody.

5 Sec. 5. Section 43-250, Revised Statutes Supplement, 2015, is 6 amended to read:

7 43-250 (1) A peace officer who takes a juvenile into temporary 8 custody under section 29-401 or subdivision (1), (4), or (5) of section 9 43-248 shall immediately take reasonable measures to notify the 10 juvenile's parent, guardian, custodian, or relative and shall proceed as 11 follows:

(a) The peace officer may release a juvenile taken into temporary 12 13 custody under section 29-401 or subdivision (1) or (4) of section 43-248; (b) The peace officer may require a juvenile taken into temporary 14 custody under section 29-401 or subdivision (1) or (4) of section 43-248 15 to appear before the court of the county in which such juvenile was taken 16 17 into custody at a time and place specified in the written notice prepared in triplicate by the peace officer or at the call of the court. The 18 notice shall also contain a concise statement of the reasons such 19 juvenile was taken into custody. The peace officer shall deliver one copy 20 of the notice to such juvenile and require such juvenile or his or her 21 parent, guardian, other custodian, or relative, or both, to sign a 22 written promise that such signer will appear at the time and place 23 24 designated in the notice. Upon the execution of the promise to appear, 25 the peace officer shall immediately release such juvenile. The peace officer shall, as soon as practicable, file one copy of the notice with 26 the county attorney or city attorney and, when required by the court, 27 28 also file a copy of the notice with the court or the officer appointed by the court for such purpose; or 29

30 (c) The peace officer may retain temporary custody of a juvenile 31 taken into temporary custody under section 29-401 or subdivision (1),

-10-

1 (4), or (5) of section 43-248 and deliver the juvenile, if necessary, to the probation officer and communicate all relevant available information 2 regarding such juvenile to the probation officer. The probation officer 3 4 shall determine the need for detention of the juvenile as provided in 5 section 43-260.01. Upon determining that the juvenile should be placed in detention or an alternative to detention a secure or nonsecure placement 6 and securing placement in such secure or nonsecure setting by the 7 8 probation officer, the peace officer shall implement the probation 9 officer's decision to release or to detain and place the juvenile. When 10 secure detention of a juvenile is necessary, such detention shall occur within a juvenile detention facility except: 11

12 (i) When a juvenile described in subdivision (1) or (2) of section 43-247, except for a status offender, is taken into temporary custody 13 within a metropolitan statistical area and where no juvenile detention 14 facility is reasonably available, the juvenile may be delivered, for 15 16 temporary custody not to exceed six hours, to a secure area of a jail or other facility intended or used for the detention of adults solely for 17 the purposes of identifying the juvenile and ascertaining his or her 18 19 health and well-being and for safekeeping while awaiting transport to an appropriate juvenile placement or release to a responsible party; 20

(ii) When a juvenile described in subdivision (1) or (2) of section 21 43-247, except for a status offender, is taken into temporary custody 22 23 outside of a metropolitan statistical area and where no juvenile 24 detention facility is reasonably available, the juvenile may be 25 delivered, for temporary custody not to exceed twenty-four hours excluding nonjudicial days and while awaiting an initial court 26 appearance, to a secure area of a jail or other facility intended or used 27 for the detention of adults solely for the purposes of identifying the 28 juvenile and ascertaining his or her health and well-being and for 29 safekeeping while awaiting transport to an appropriate juvenile placement 30 or release to a responsible party; 31

-11-

1 (iii) Whenever a juvenile is held in a secure area of any jail or 2 other facility intended or used for the detention of adults, there shall 3 be no verbal, visual, or physical contact between the juvenile and any 4 incarcerated adult and there shall be adequate staff to supervise and 5 monitor the juvenile's activities at all times. This subdivision shall 6 not apply to a juvenile charged with a felony as an adult in county or 7 district court if he or she is sixteen years of age or older;

8 (iv) If a juvenile is under sixteen years of age or is a juvenile as 9 described in subdivision (3) of section 43-247, he or she shall not be 10 placed within a secure area of a jail or other facility intended or used 11 for the detention of adults;

(v) If, within the time limits specified in subdivision (1)(c)(i) or (1)(c)(ii) of this section, a felony charge is filed against the juvenile as an adult in county or district court, he or she may be securely held in a jail or other facility intended or used for the detention of adults beyond the specified time limits;

(vi) A status offender or nonoffender taken into temporary custody 17 shall not be held in a secure area of a jail or other facility intended 18 or used for the detention of adults. Until January 1, 2013, a status 19 offender accused of violating a valid court order may be securely 20 detained in a juvenile detention facility longer than twenty-four hours 21 if he or she is afforded a detention hearing before a court within 22 twenty-four hours, excluding nonjudicial days, and if, prior to a 23 24 dispositional commitment to secure placement, a public agency, other than a court or law enforcement agency, is afforded an opportunity to review 25 the juvenile's behavior and possible alternatives to secure placement and 26 has submitted a written report to the court; and 27

(vii) A juvenile described in subdivision (1) or (2) of section
43-247, except for a status offender, may be held in a secure area of a
jail or other facility intended or used for the detention of adults for
up to six hours before and six hours after any court appearance.

-12-

1 (2) When a juvenile is taken into temporary custody pursuant to subdivision (2), or (8) of section 43-248, the peace officer 2 shall deliver the custody of such juvenile to the Department of Health 3 4 and Human Services which shall make a temporary placement of the juvenile in the least restrictive environment consistent with the best interests 5 6 of the juvenile as determined by the department. The department shall supervise such placement and, if necessary, consent to any necessary 7 emergency medical, psychological, or psychiatric treatment for such 8 9 juvenile. The department shall have no other authority with regard to such temporary custody until or unless there is an order by the court 10 placing the juvenile in the custody of the department. If the peace 11 officer delivers temporary custody of the juvenile pursuant to this 12 subsection, the peace officer shall make a full written report to the 13 county attorney within twenty-four hours of taking such juvenile into 14 temporary custody. If a court order of temporary custody is not issued 15 within forty-eight hours of taking the juvenile into custody, the 16 temporary custody by the department shall terminate and the juvenile 17 shall be returned to the custody of his or her parent, guardian, 18 custodian, or relative. 19

(3) If the peace officer takes the juvenile into temporary custody 20 pursuant to subdivision (3) of section 43-248, the peace officer may 21 place the juvenile at a mental health facility for evaluation and 22 23 emergency treatment or may deliver the juvenile to the Department of 24 Health and Human Services as provided in subsection (2) of this section. 25 At the time of the admission or turning the juvenile over to the department, the peace officer responsible for taking the juvenile into 26 custody pursuant to subdivision (3) of section 43-248 shall execute a 27 written certificate as prescribed by the Department of Health and Human 28 Services which will indicate that the peace officer believes the juvenile 29 to be mentally ill and dangerous, a summary of the subject's behavior 30 31 supporting such allegations, and that the harm described in section

-13-

1 71-908 is likely to occur before proceedings before a juvenile court may 2 be invoked to obtain custody of the juvenile. A copy of the certificate 3 shall be forwarded to the county attorney. The peace officer shall notify 4 the juvenile's parents, guardian, custodian, or relative of the 5 juvenile's placement.

6 (4) When a juvenile is taken into temporary custody pursuant to 7 subdivision (6) of section 43-248, the peace officer shall deliver the 8 juvenile to the enrolled school of such juvenile.

9 (5) A juvenile taken into custody pursuant to a legal warrant of 10 arrest shall be delivered to a probation officer who shall determine the 11 need for detention of the juvenile as provided in section 43-260.01. If 12 detention is not required, the juvenile may be released without bond if 13 such release is in the best interests of the juvenile, the safety of the 14 community is not at risk, and the court that issued the warrant is 15 notified that the juvenile had been taken into custody and was released.

In determining the appropriate temporary placement 16 (6) or 17 <u>alternative to detention</u> of a juvenile under this section, the peace officer shall select the placement or alternative which is least 18 restrictive of the juvenile's freedom so long as such placement or 19 alternative is compatible with the best interests of the juvenile and the 20 safety of the community. Any alternative to detention shall cause the 21 least restriction of the juvenile's freedom of movement consistent with 22 the best interest of the juvenile and the safety of the community. 23

24 Sec. 6. Section 43-251.01, Revised Statutes Supplement, 2015, is 25 amended to read:

43-251.01 All placements and commitments of juveniles for
evaluations or as temporary or final dispositions are subject to the
following:

(1) No juvenile shall be confined in an adult correctional facilityas a disposition of the court;

31 (2) A juvenile who is found to be a juvenile as described in

-14-

subdivision (3) of section 43-247 shall not be placed in an adult
 correctional facility, the secure youth confinement facility operated by
 the Department of Correctional Services, or a youth rehabilitation and
 treatment center or committed to the Office of Juvenile Services;

5 (3) A juvenile who is found to be a juvenile as described in 6 subdivision (1), (2), or (4) of section 43-247 shall not be assigned or 7 transferred to an adult correctional facility or the secure youth 8 confinement facility operated by the Department of Correctional Services;

9 (4) A juvenile under the age of fourteen years shall not be placed 10 with or committed to a youth rehabilitation and treatment center;

(5) A juvenile shall not be detained in secure detention or placed at a youth rehabilitation and treatment center unless detention or placement of such juvenile is a matter of immediate and urgent necessity for the protection of such juvenile or the person or property of another or if it appears that such juvenile is likely to flee the jurisdiction of the court;

17 (6) A juvenile alleged to be a juvenile as described in subdivision 18 (3) (3)(b) of section 43-247 shall not be placed in a juvenile detention 19 facility, including a wing labeled as staff secure at such facility, 20 unless the designated staff secure portion of the facility fully complies 21 with subdivision (5 3) of section 83-4,125 and the ingress and egress to 22 the facility are restricted solely through staff supervision; and

(7) A juvenile alleged to be a juvenile as described in subdivision
(1), (2), (3)(b), or (4) of section 43-247 shall not be placed out of his
or her home as a dispositional order of the court unless:

26 (a) All available community-based resources have been exhausted to27 assist the juvenile and his or her family; and

(b) Maintaining the juvenile in the home presents a significant riskof harm to the juvenile or community.

30 Sec. 7. Section 43-253, Revised Statutes Cumulative Supplement,
31 2014, is amended to read:

-15-

1 43-253 (1) Upon delivery to the probation officer of a juvenile who 2 has been taken into temporary custody under section 29-401, 43-248, or 3 43-250, the probation officer shall immediately investigate the situation 4 of the juvenile and the nature and circumstances of the events 5 surrounding his or her being taken into custody. Such investigation may 6 be by informal means when appropriate.

7 (2) The probation officer's decision to release the juvenile from 8 custody or place the juvenile in secure or nonsecure detention or an 9 <u>alternative to detention</u> shall be based upon the results of the 10 standardized juvenile detention screening instrument described in section 11 43-260.01.

(3) No juvenile who has been taken into temporary custody under 12 13 subdivision (1)(c) of section 43-250 shall be detained in any secure detention facility or be subject to an alternative to detention 14 infringing upon the juvenile's liberty interest for longer than twenty-15 16 four hours, excluding nonjudicial days, after having been taken into 17 custody unless such juvenile has appeared personally before a court of competent jurisdiction for a hearing to determine if continued detention_ 18 services, or supervision is necessary. The juvenile shall be represented 19 by counsel at the hearing. Whether such counsel shall be provided at the 20 cost of the county shall be determined as provided in subsection (1) of 21 22 section 43-272. If continued secure detention is ordered, such detention 23 shall be in a juvenile detention facility, except that a juvenile charged 24 with a felony as an adult in county or district court may be held in an 25 adult jail as set forth in subdivision (1)(c)(v) of section 43-250. A juvenile placed in an alternative to detention, but not in detention, may 26 waive this hearing through counsel. 27

(4) When the probation officer deems it to be in the best interests
of the juvenile, the probation officer shall immediately release such
juvenile to the custody of his or her parent. If the juvenile has both a
custodial and a noncustodial parent and the probation officer deems that

-16-

release of the juvenile to the custodial parent is not in the best 1 2 interests of the juvenile, the probation officer shall, if it is deemed to be in the best interests of the juvenile, attempt to contact the 3 4 noncustodial parent, if any, of the juvenile and to release the juvenile to such noncustodial parent. If such release is not possible or not 5 deemed to be in the best interests of the juvenile, the probation officer 6 7 may release the juvenile to the custody of a legal guardian, a responsible relative, or another responsible person. 8

9 (5) The court may admit such juvenile to bail by bond in such amount 10 and on such conditions and security as the court, in its sole discretion, shall determine, or the court may proceed as provided in section 43-254. 11 In no case shall the court or probation officer release such juvenile if 12 13 it appears that further detention or placement of such juvenile is a matter of immediate and urgent necessity for the protection of such 14 juvenile or the person or property of another or if it appears that such 15 juvenile is likely to flee the jurisdiction of the court. 16

Sec. 8. Section 43-255, Revised Statutes Cumulative Supplement,2014, is amended to read:

19 43-255 Whenever a juvenile is detained or placed in an alternative to detention infringing upon the child's liberty interest under section 20 43-250 or 43-253, the juvenile shall be released unconditionally within 21 22 forty-eight hours after the detention or placement order or the setting of bond, excluding nonjudicial days, unless within such period of time 23 24 (1) a motion has been filed alleging that such juvenile has violated an 25 order of the juvenile court, (2) a juvenile court petition has been filed pursuant to section 43-274, or (3) a criminal complaint has been filed in 26 a court of competent jurisdiction. 27

Sec. 9. Section 43-256, Revised Statutes Cumulative Supplement,
2014, is amended to read:

30 43-256 When the court enters an order continuing placement, or
 31 detention, or an alternative to detention infringing upon the juvenile's

-17-

<u>liberty interest</u> pursuant to section 43-253, upon request of the 1 2 juvenile, or his or her parent, guardian, or attorney, the court shall hold a hearing within forty-eight hours, at which hearing the burden of 3 4 proof shall be upon the state to show probable cause that such juvenile is within the jurisdiction of the court. Strict rules of evidence shall 5 not apply at the probable cause hearing. The juvenile shall be released 6 if probable cause is not shown. At the option of the court, it may hold 7 the adjudication hearing provided in section 43-279 as soon as possible 8 9 instead of the probable cause hearing if held within a reasonable period of time. This section and section 43-255 shall not apply to a juvenile 10 (1) who has escaped from a commitment or (2) who has been taken into 11 custody for his or her own protection as provided in subdivision (2) of 12 13 section 43-248 in which case the juvenile shall be held on order of the court with jurisdiction for a reasonable period of time. 14

Sec. 10. Section 43-260, Reissue Revised Statutes of Nebraska, is amended to read:

43-260 The Office of Probation Administration shall prepare and 17 distribute to probation officers a standardized juvenile detention 18 screening instrument. The types of risk factors to be included as well as 19 the format of this standardized juvenile detention screening instrument 20 shall be determined by the office. The standardized juvenile detention 21 screening instrument shall be used as an assessment tool statewide by 22 probation officers under section 43-260.01 in order to determine if 23 24 detention of the juvenile is necessary and, if so, whether secure or nonsecure detention or an alternative to detention is indicated. 25 Probation officers trained to administer the juvenile detention screening 26 instrument shall act as juvenile intake probation officers. Only duly 27 28 trained probation officers shall be authorized to administer the juvenile detention screening instrument. 29

30 Sec. 11. Section 43-260.01, Revised Statutes Cumulative Supplement,
31 2014, is amended to read:

-18-

1 43-260.01 The need for preadjudication placement<u>, services</u>, or 2 supervision and the need for detention of a juvenile and whether 3 <u>detention secure</u> or <u>an alternative to detention</u> nonsecure detention is 4 indicated shall be subject to subdivision (5) of section 43-251.01 and 5 may be determined as follows:

6 (1) The standardized juvenile detention screening instrument shall7 be used to evaluate the juvenile;

8 (2) If the results indicate that secure detention is not required, 9 <u>the juvenile shall be released without restriction or released to an</u> 10 <u>alternative to detention</u> nonsecure detention placement or supervision 11 options shall be pursued; and

12 (3) If the results indicate that secure detention is required,
13 detention at the secure level as indicated by the instrument shall be
14 pursued.

Sec. 12. Section 43-272, Revised Statutes Supplement, 2015, is amended to read:

17 43-272 (1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when When any juvenile shall be 18 brought without counsel before a juvenile court, the court shall advise 19 such juvenile and his or her parent or guardian of their right to retain 20 counsel and shall inquire of such juvenile and his or her parent or 21 22 guardian as to whether they desire to retain counsel. The court shall 23 inform such juvenile and his or her parent or guardian of such juvenile's 24 right to counsel at county expense if none of them is able to afford 25 counsel. If the juvenile or his or her parent or guardian desires to have counsel appointed for such juvenile, or the parent or guardian of such 26 27 juvenile cannot be located, and the court ascertains that none of such 28 persons are able to afford an attorney, the court shall forthwith appoint an attorney to represent such juvenile for all proceedings before the 29 30 juvenile court, except that if an attorney is appointed to represent such juvenile and the court later determines that a parent of such juvenile is 31

-19-

able to afford an attorney, the court shall order such parent or juvenile to pay for services of the attorney to be collected in the same manner as provided by section 43-290. If the parent willfully refuses to pay any such sum, the court may commit him or her for contempt, and execution may issue at the request of the appointed attorney or the county attorney or by the court without a request.

7 (b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging 8 9 jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile. The 10 court shall inform such juvenile and his or her parent or guardian of 11 such juvenile's right to counsel at county expense if none of them is 12 able to afford counsel. If the juvenile or his or her parent or guardian 13 14 desires to have counsel appointed for such juvenile, or the parent or guardian of such juvenile cannot be located, and the court ascertains 15 16 that none of such persons are able to afford an attorney, the court shall 17 forthwith appoint an attorney to represent such juvenile for all proceedings before the juvenile court, except that if an attorney is 18 19 appointed to represent such juvenile and the court later determines that a parent of such juvenile is able to afford an attorney, the court shall 20 order such parent or juvenile to pay for services of the attorney to be 21 22 collected in the same manner as provided by section 43-290. If the parent 23 willfully refuses to pay any such sum, the court may commit him or her 24 for contempt, and execution may issue at the request of the appointed 25 attorney or the county attorney or by the court without a request.

(2) The court, on its own motion or upon application of a party to
the proceedings, shall appoint a guardian ad litem for the juvenile: (a)
If the juvenile has no parent or guardian of his or her person or if the
parent or guardian of the juvenile cannot be located or cannot be brought
before the court; (b) if the parent or guardian of the juvenile is
excused from participation in all or any part of the proceedings; (c) if

-20-

1 the parent is a juvenile or an incompetent; (d) if the parent is 2 indifferent to the interests of the juvenile; or (e) in any proceeding 3 pursuant to the provisions of subdivision (3)(a) of section 43-247.

A guardian ad litem shall have the duty to protect the interests of the juvenile for whom he or she has been appointed guardian, and shall be deemed a parent of the juvenile as to those proceedings with respect to which his or her guardianship extends.

(3) The court shall appoint an attorney as guardian ad litem. A 8 9 quardian ad litem shall act as his or her own counsel and as counsel for the juvenile, unless there are special reasons in a particular case why 10 the guardian ad litem or the juvenile or both should have separate 11 counsel. In such cases the guardian ad litem shall have the right to 12 counsel, except that the guardian ad litem shall be entitled to appointed 13 counsel without regard to his or her financial ability to retain counsel. 14 Whether such appointed counsel shall be provided at the cost of the 15 county shall be determined as provided in subsection (1) of this section. 16 (4) By July 1, 2015, the Supreme Court shall provide by court rule 17

18 standards for guardians ad litem for juveniles in juvenile court 19 proceedings.

(5) By July 1, 2017, the Supreme Court shall provide guidelines
 setting forth standards for all attorneys who practice in juvenile court.
 Sec. 13. Section 43-272.01, Revised Statutes Supplement, 2015, is
 amended to read:

24 43-272.01 (1) A guardian ad litem as provided for in subsections (2) and (3) of section 43-272 shall be appointed when a child is removed from 25 his or her surroundings pursuant to subdivision (2) or (3) of section 26 43-248, subsection (2) of section 43-250, or section 43-251. If a county 27 28 has a guardian ad litem division created under section 14 of this act, the court shall appoint the guardian ad litem division unless a conflict 29 of interest exists or the court determines that an appointment outside of 30 the guardian ad litem division would be more appropriate to serve the 31

-21-

<u>child's best interests.</u> If removal has not occurred, a guardian ad litem
 shall be appointed at the commencement of all cases brought under
 subdivision (3)(a) or (7) of section 43-247 and section 28-707.

4 (2) In the course of discharging duties as guardian ad litem, the 5 person so appointed shall consider, but not be limited to, the criteria 6 provided in this subsection. The guardian ad litem:

7 (a) Is appointed to stand in lieu of a parent for a protected 8 juvenile who is the subject of a juvenile court petition, shall be 9 present at all hearings before the court in such matter unless expressly 10 excused by the court, and may enter into such stipulations and agreements 11 concerning adjudication and disposition deemed by him or her to be in the 12 juvenile's best interests;

(b) Is not appointed to defend the parents or other custodian of the protected juvenile but shall defend the legal and social interests of such juvenile. Social interests shall be defined generally as the usual and reasonable expectations of society for the appropriate parental custody and protection and quality of life for juveniles without regard to the socioeconomic status of the parents or other custodians of the juvenile;

(c) May at any time after the filing of the petition move the court of jurisdiction to provide medical or psychological treatment or evaluation as set out in section 43-258. The guardian ad litem shall have access to all reports resulting from any examination ordered under section 43-258, and such reports shall be used for evaluating the status of the protected juvenile;

(d) Shall make every reasonable effort to become familiar with the needs of the protected juvenile which (i) shall include consultation with the juvenile in his or her respective placement within two weeks after the appointment and once every six months thereafter, unless the court approves other methods of consultation as provided in subsection (6) of this section, and inquiry of the most current caseworker, foster parent,

-22-

or other custodian and (ii) may include inquiry of others directly involved with the juvenile or who may have information or knowledge about the circumstances which brought the juvenile court action or related cases and the development of the juvenile, including biological parents, physicians, psychologists, teachers, and clergy members;

6 (e) May present evidence and witnesses and cross-examine witnesses 7 at all evidentiary hearings. In any proceeding under this section 8 relating to a child of school age, certified copies of school records 9 relating to attendance and academic progress of such child are admissible 10 in evidence;

responsible for making 11 (f) Shall be written reports and recommendations to the court at every dispositional, 12 review, or 13 permanency planning hearing regarding the temporary and permanent 14 placement of the protected juvenile, the type and number of contacts with the juvenile, the type and number of contacts with other individuals 15 described in subdivision (d) of this subsection, and any further relevant 16 17 information on a form prepared by the Supreme Court. As an alternative to the written reports and recommendations, the court may provide the 18 19 guardian ad litem with a checklist that shall be completed and presented to the court at every dispositional or review hearing. A copy of the 20 written reports and recommendations to the court or a copy of the 21 checklist presented to the court shall also be submitted to the Foster 22 Care Review Office for any juvenile in foster care placement as defined 23 24 in section 43-1301;

(g) Shall consider such other information as is warranted by thenature and circumstances of a particular case; and

(h) May file a petition in the juvenile court on behalf of the juvenile, including a supplemental petition as provided in section 43-291.

30 (3) Nothing in this section shall operate to limit the discretion of31 the juvenile court in protecting the best interests of a juvenile who is

-23-

1 the subject of a juvenile court petition.

2 (4) For purposes of subdivision (2)(d) of this section, the court 3 may order the expense of such consultation, if any, to be paid by the 4 county in which the juvenile court action is brought or the court may, 5 after notice and hearing, assess the cost of such consultation, if any, 6 in whole or in part to the parents of the juvenile. The ability of the 7 parents to pay and the amount of the payment shall be determined by the 8 court by appropriate examination.

(5) The guardian ad litem may be compensated on a per-case 9 10 appointment system or pursuant to a system of multi-case contracts or may be employed by a guardian ad litem division created pursuant to section 11 14 of this act. If a county creates a guardian ad litem division, 12 13 guardian ad litem appointments shall be made first from the guardian ad litem division unless a conflict exists or the court determines that an 14 appointment outside of the guardian ad litem division would be more 15 16 appropriate to serve the child's best interests. Regardless of the method 17 of compensation, billing hours and expenses for court-appointed guardian ad litem services shall be submitted to the court for approval and shall 18 be recorded on a written, itemized billing statement signed by the 19 attorney responsible for the case. Billing hours and expenses for 20 guardian ad litem services rendered under a contract for such services 21 shall be submitted to the entity with whom the guardian ad litem 22 contracts in the form and manner prescribed by such entity for approval. 23 24 Case time for guardian ad litem services shall be scrupulously accounted 25 for by the attorney responsible for the case. Additionally, in the case of a multi-lawyer firm or organization retained for guardian ad litem 26 services, the name of the attorney or attorneys assigned to each quardian 27 ad litem case shall be recorded. 28

(6) The guardian ad litem shall meet in person with the juvenile for
purposes of the consultation required by subdivision (2)(d) of this
section unless prohibited or made impracticable by exceptional

-24-

circumstances, including, but not limited to, situations in which an 1 2 unreasonable geographical distance is involved between the location of litem and the juvenile. When such exceptional 3 the guardian ad 4 circumstances exist, the quardian ad litem shall attempt such consultation by other reasonable means, including, but not limited to, by 5 telephone or suitable electronic means, if the juvenile is of sufficient 6 7 age and capacity to participate in such means of communication and there are no other barriers preventing such means of communication. If 8 9 consultation by telephone or suitable electronic means is not feasible, 10 the guardian ad litem shall seek direction from the court as to any other acceptable method by which to accomplish consultation required by 11 subdivision (2)(d) of this section. 12

Sec. 14. (1) A county board may create a county guardian ad litem
 division to carry out section 43-272.01.

(2) The county board shall appoint a division director for the 15 16 guardian ad litem division. The division director shall be an attorney 17 admitted to practice law in Nebraska with at least five years of Nebraska juvenile court experience as a guardian ad litem for children, including 18 19 both trial and appellate practice experience, prior to appointment. The division director may appoint assistant guardians ad litem and other 20 21 employees as are reasonably necessary to permit him or her to effectively 22 and competently fulfill the responsibilities of the division, subject to 23 the approval and consent of the county board. All assistant guardians ad 24 litem shall be attorneys admitted to practice law in Nebraska and shall 25 comply with all requirements of the Supreme Court relating to guardians ad litem. 26

(3) All assistant guardians ad litem employed by the division shall
 devote their full time to the work of the division and shall not engage
 in the private practice of law so long as each assistant guardian ad
 litem receives the same annual salary as each deputy county attorney of
 comparable ability and experience receives in such counties.

1 (4) The director and any assistant guardian ad litem employed by the 2 division shall not solicit or accept any fee for representing a child in 3 a case in which the director or the assistant guardian ad litem is 4 already acting as the child's court-appointed guardian ad litem.

5 Sec. 15. Section 43-273, Reissue Revised Statutes of Nebraska, is 6 amended to read:

7 43-273 Counsel and guardians ad litem appointed outside of the quardian ad litem division as provided in section 43-272 shall apply to 8 9 the court before which the proceedings were had for fees for services performed. The court upon hearing the application shall fix reasonable 10 fees. The county board of the county wherein the proceedings were had 11 shall allow the account, bill, or claim presented by any attorney or 12 quardian ad litem for services performed under section 43-272 in the 13 14 amount determined by the court. No such account, bill, or claim shall be allowed by the county board until the amount thereof shall have been 15 16 determined by the court.

17 Sec. 16. <u>(1) In any court proceeding, any waiver of the right to</u> 18 <u>counsel by a juvenile shall be made in open court, shall be recorded, and</u> 19 <u>shall be confirmed in a writing signed by the juvenile.</u>

(2) A court shall not accept a juvenile's waiver of the right to 20 counsel unless the waiver satisfies subsection (1) of this section and is 21 an affirmative waiver that is made intelligently, voluntarily, and 22 23 understandingly. In determining whether such waiver was made intelligently, voluntarily, and understandingly, the court shall 24 25 consider, among other things: (a) The age, intelligence, and education of the juvenile, (b) the juvenile's emotional stability, and (c) the 26 27 complexity of the proceedings.

28 (3) The court shall ensure that a juvenile represented by an
 29 attorney consults with his or her attorney before any waiver of counsel.

30 (4) No parent, guardian, custodian, or other person may waive the
 31 juvenile's right to counsel.

-26-

1 (5) A juvenile's right to be represented by counsel may not be 2 waived in the following circumstances: 3 (a) If the juvenile is under the age of fourteen;

4 (b) For a detention hearing;

5 (c) For any dispositional hearing where out-of-home placement is
6 sought; or

7 (d) If there is a motion to transfer the juvenile from juvenile
8 court to county court or district court.

9 Sec. 17. Section 43-279, Reissue Revised Statutes of Nebraska, is
10 amended to read:

11 43-279 (1) The adjudication portion of hearings shall be conducted 12 before the court without a jury, applying the customary rules of evidence 13 in use in trials without a jury. When the petition alleges the juvenile 14 to be within the provisions of subdivision (1), (2), (3)(b), or (4) of 15 section 43-247 and the juvenile or his or her parent, guardian, or 16 custodian appears with or without counsel, the court shall inform the 17 parties:

(a) Of the nature of the proceedings and the possible consequences
or dispositions pursuant to sections 43-284 to 43-286, 43-289, and 43-290
that may apply to the juvenile's case following an adjudication of
jurisdiction;

(b) Of such juvenile's right to counsel as provided in sections
43-272 and 43-273;

(c) Of the privilege against self-incrimination by advising the
juvenile, parent, guardian, or custodian that the juvenile may remain
silent concerning the charges against the juvenile and that anything said
may be used against the juvenile;

(d) Of the right to confront anyone who testifies against the
juvenile and to cross-examine any persons who appear against the
juvenile;

31 (e) Of the right of the juvenile to testify and to compel other

-27-

1

witnesses to attend and testify in his or her own behalf;

2 (f) Of the right of the juvenile to a speedy adjudication hearing;3 and

4

(g) Of the right to appeal and have a transcript for such purpose.

5 After giving such warnings and admonitions, the court may accept an in-court admission by the juvenile of all or any part of the allegations 6 in the petition if the court has determined from examination of the 7 juvenile and those present that such admission is intelligently, 8 9 voluntarily, and understandingly made and with an affirmative waiver of rights and that a factual basis for such admission exists. The waiver of 10 the right to counsel shall satisfy section 16 of this act. The court may 11 base its adjudication provided in subsection (2) of this section on such 12 admission. 13

(2) If the juvenile denies the petition or stands mute the court 14 shall first allow a reasonable time for preparation if needed and then 15 16 consider only the question of whether the juvenile is a person described by section 43-247. After hearing the evidence on such question, the court 17 shall make a finding and adjudication, to be entered on the records of 18 19 the court, whether or not the juvenile is a person described by subdivision (1), (2), (3)(b), or (4) of section 43-247 based upon proof 20 beyond a reasonable doubt. If an Indian child is involved, the standard 21 22 of proof shall be in compliance with the Nebraska Indian Child Welfare Act, if applicable. 23

24 (3) If the court shall find that the juvenile named in the petition is not within the provisions of section 43-247, it shall dismiss the 25 case. If the court finds that the juvenile named in the petition is such 26 a juvenile, it shall make and enter its findings and adjudication 27 28 accordingly, designating which subdivision or subdivisions of section 43-247 such juvenile is within; the court shall allow a reasonable time 29 for preparation if needed and then proceed to an inquiry into the proper 30 disposition to be made of such juvenile. 31

-28-

Sec. 18. Section 43-3503, Revised Statutes Cumulative Supplement,
 2014, is amended to read:

3 43-3503 (1) It is the intent of the Legislature to encourage 4 counties to develop a continuum of <u>alternatives to detention</u> nonsecure 5 detention services for the purpose of enhancing, developing, and 6 expanding the availability of such services to juveniles requiring 7 <u>alternatives to detention</u> nonsecure detention.

8 (2) A county may enhance, develop, or expand alternatives to 9 detention nonsecure detention services as needed with private or public providers. Grants from the Commission Grant Program and aid from the 10 Community-based Juvenile Services Aid Program under the Juvenile Services 11 Act and the federal Juvenile Justice and Delinquency Prevention Act of 12 1974 may be used to fund alternatives to detention nonsecure detention 13 services. Each county shall routinely review services provided by 14 contract providers and modify services as needed. 15

Sec. 19. Section 43-3504, Reissue Revised Statutes of Nebraska, is amended to read:

43-3504 (1) Each county shall develop a county juvenile services plan by January 1, 2003. Two or more counties may establish a multicounty juvenile services plan. Such plan should include input from individuals comprising a local juvenile justice advisory committee as provided for in subdivision (1) of section 43-3505 or a similar committee or group of individuals. The plan shall be submitted to the Nebraska Commission on Law Enforcement and Criminal Justice and shall include:

(a) Identification of the risk factors for delinquency that exist in
the county or counties and service needs;

(b) Identification of juvenile services available within the county
or counties, including, but not limited to, programs for assessment and
evaluation, the prevention of delinquent behavior, diversion, detention,
shelter care, intensive juvenile probation services, restitution, family
support services, and community centers for the care and treatment of

-29-

1 juveniles in need of services;

2 (c) Identification of juvenile services within close proximity of
3 the county or counties that may be utilized if community-based programs
4 are not available within the county or counties;

5 (d) Identification of the <u>programs</u>, <u>services</u>, <u>facilities</u>, <u>and</u> 6 <u>providers</u> <u>facilities</u> the county primarily uses for juvenile secure 7 detention and for nonsecure detention <u>or alternatives to detention</u>, 8 including the costs associated with <u>the</u> use of such <u>programs</u>, <u>services</u>, 9 <u>facilities</u>, <u>and providers</u> <u>facilities</u>; and

10 (e) A coordination plan and an enhancement, development, and expansion plan of community services within the county, counties, or 11 region to help prevent delinquency by providing intervention services 12 13 when behavior that leads to delinquency is first exhibited. Examples of intervention services include, but are not limited to, alternative 14 schools, school truancy programs, volunteer programs, family preservation 15 and counseling, drug and alcohol counseling, diversion programs, and 16 17 Parents Anonymous.

(2) Following or in conjunction with the development of a county
 juvenile services plan, each county may develop regional service plans
 and establish regional juvenile services boards when appropriate. The
 regional service plan shall be submitted to the Nebraska Commission on
 Law Enforcement and Criminal Justice.

(3) Plans developed under this section shall be updated no less than
every five years after the date the plan is submitted to the commission.

25 Sec. 20. Section 83-4,125, Reissue Revised Statutes of Nebraska, is 26 amended to read:

27 83-4,125 For purposes of sections 83-4,124 to 83-4,134 and section
28 <u>24 of this act</u>:

(1) Criminal detention facility means any institution operated by a
 political subdivision or a combination of political subdivisions for the
 careful keeping or rehabilitative needs of adult or juvenile criminal

-30-

offenders or those persons being detained while awaiting disposition of
 charges against them. Criminal detention facility does not include any
 institution operated by the Department of Correctional Services. Criminal
 detention facilities shall be classified as follows:

5 (a) Type I Facilities means criminal detention facilities used for 6 the detention of persons for not more than twenty-four hours, excluding 7 nonjudicial days;

8 (b) Type II Facilities means criminal detention facilities used for 9 the detention of persons for not more than ninety-six hours, excluding 10 nonjudicial days; and

(c) Type III Facilities means criminal detention facilities used for
 the detention of persons beyond ninety-six hours;

(2) Juvenile detention facility means an institution operated by a 13 political subdivision or political subdivisions for the secure detention 14 and treatment of persons younger than eighteen years of age, including 15 16 persons under the jurisdiction of a juvenile court, who are serving a 17 sentence pursuant to a conviction in a county or district court or who are detained while waiting disposition of charges against them. Juvenile 18 19 detention facility does not include any institution operated by the department; and 20

21 (3) Juvenile facility means a residential child-caring agency as 22 defined in section 71-1926, a juvenile detention facility or staff secure 23 juvenile facility as defined in section 83-4,125, a facility operated by 24 the Department of Correctional Services that houses youth under the age 25 of majority, or a youth rehabilitation and treatment center;

26 (4) Room confinement means the involuntary restriction of a juvenile
 27 to a cell, room, or other area, alone, including a juvenile's own room,
 28 except during normal sleeping hours; and

(5 3) Staff secure juvenile facility means a juvenile residential facility operated by a political subdivision (a) which does not include construction designed to physically restrict the movements and activities

-31-

1 of juveniles who are in custody in the facility, (b) in which physical 2 restriction of movement or activity of juveniles is provided solely through staff, (c) which may establish reasonable rules restricting 3 ingress to and egress from the facility, and (d) in which the movements 4 and activities of individual juvenile residents may, for treatment 5 purposes, be restricted or subject to control through the use of 6 intensive staff supervision. Staff secure juvenile facility does not 7 include any institution operated by the department. 8

9 Sec. 21. Section 83-4,126, Reissue Revised Statutes of Nebraska, is 10 amended to read:

83-4,126 (1) Except as provided in subsection (2) of this section,
the Jail Standards Board shall have the authority and responsibility:

13 (a) To develop minimum standards for the construction, maintenance,
14 and operation of criminal detention facilities;

(b) To perform other duties as may be necessary to carry out the policy of the state regarding criminal detention facilities, juvenile detention facilities, and staff secure juvenile facilities as stated in sections 83-4,124 to 83-4,134 and section 24 of this act; and

(c) Consistent with the purposes and objectives of the Juvenile Services Act, to develop standards for juvenile detention facilities and staff secure juvenile facilities, including, but not limited to, standards for physical facilities, care, programs, and disciplinary procedures, and to develop guidelines pertaining to the operation of such facilities.

(2) The Jail Standards Board shall not have authority over or responsibility for correctional facilities that are accredited by a nationally recognized correctional association. A correctional facility that is accredited by a nationally recognized correctional association shall show proof of accreditation annually to the Jail Standards Board. For purposes of this subsection, nationally recognized correctional association includes, but is not limited to, the American Correctional

-32-

1 Association or its successor.

Sec. 22. Section 83-4,132, Reissue Revised Statutes of Nebraska, is
amended to read:

4 83-4,132 If an inspection under sections 83-4,124 to 83-4,134 and 5 section 24 of this act discloses that the criminal detention facility, juvenile detention facility, or staff secure juvenile facility does not 6 7 meet the minimum standards established by the Jail Standards Board, the board shall send notice, together with the inspection report, to the 8 9 governing body responsible for the facility. The appropriate governing 10 body shall promptly meet to consider the inspection report, and the inspection personnel shall appear before the governing body to advise and 11 consult concerning appropriate corrective action. The governing body 12 13 shall then initiate appropriate corrective action within six months after 14 the receipt of such inspection report or may voluntarily close the 15 facility or the objectionable portion thereof.

Sec. 23. Section 83-4,134, Reissue Revised Statutes of Nebraska, is amended to read:

83-4,134 Sections 83-4,124 to 83-4,134 and section 24 of this act 18 19 shall be implemented upon completion of the development of minimum standards by the Jail Standards Board. Thereafter, inspections shall 20 begin, but no criminal detention facility, juvenile detention facility, 21 22 or staff secure juvenile facility shall be closed within one year of the date of first filing of the minimum standards in the office of the 23 24 Secretary of State. After one year from the date of first filing of the 25 minimum standards, a facility may be closed for any violation of the minimum standards. Those standards relating to the construction of the 26 facility itself and its plumbing, heating, and wiring systems shall not 27 be enforced so as to require the closing of any facility for a period of 28 two years from the date of the first filing of the minimum standards 29 unless such violations are of immediate danger to the safety of the 30 persons confined in the facility or facility personnel, in which case 31

-33-

such period shall be one year. 1 2 Sec. 24. (1) It is the intent of the Legislature to establish a 3 system of investigation and performance review in order to provide increased accountability and oversight regarding the use of room 4 5 confinement for juveniles in a juvenile facility. (2) The following shall apply regarding placement in room 6 7 confinement of a juvenile in a juvenile facility: (a) Room confinement of a juvenile for longer than one hour shall be 8 9 documented and approved in writing by a supervisor in the juvenile 10 facility. Documentation of the room confinement shall include the date of the occurrence; the race, ethnicity, age, and gender of the juvenile; the 11 reason for placement of the juvenile in room confinement; an explanation 12 13 of why less restrictive means were unsuccessful; the ultimate duration of the placement in room confinement; facility staffing levels at the time 14 15 of confinement; and any incidents of self-harm or suicide committed by the juvenile while he or she was isolated; 16 17 (b) If any physical or mental health clinical evaluation was performed during the time the juvenile was in room confinement for longer 18 19 than one hour, the results of such evaluation shall be considered in any decision to place a juvenile in room confinement or to continue room 20 21 confinement;

22 (c) The juvenile facility shall submit a report quarterly to the Legislature on the number of juveniles placed in room confinement; the 23 24 length of time each juvenile was in room confinement; the race, 25 ethnicity, age, and gender of each juvenile placed in room confinement; facility staffing levels at the time of confinement; and the reason each 26 27 juvenile was placed in room confinement. The report shall specifically 28 address each instance of room confinement of a juvenile for more than four hours, including all reasons why attempts to return the juvenile to 29 30 the general population of the juvenile facility were unsuccessful. The 31 report shall also detail all corrective measures taken in response to 1 noncompliance with this section. The report shall be delivered
2 electronically to the Legislature. The initial quarterly report shall be
3 submitted within two weeks after the quarter ending on September 30,
4 2016. Subsequent reports shall be submitted for the ensuing quarters
5 within two weeks after the end of each quarter; and
6 (d) The Inspector General of Nebraska Child Welfare shall review all
7 data collected pursuant to this section in order to assess the use of

8 room confinement for juveniles in each juvenile facility and prepare an 9 annual report of his or her findings, including, but not limited to, 10 identifying changes in policy and practice which may lead to decreased 11 use of such confinement as well as model evidence-based criteria to be 12 used to determine when a juvenile should be placed in room confinement. 13 The report shall be delivered electronically to the Legislature on an 14 annual basis.

Sec. 25. Original sections 43-248.01, 43-260, 43-273, 43-279,
43-3504, 83-4,125, 83-4,126, 83-4,132, and 83-4,134, Reissue Revised
Statutes of Nebraska, sections 43-248, 43-253, 43-255, 43-256, 43-260.01,
and 43-3503, Revised Statutes Cumulative Supplement, 2014, and sections
43-245, 43-247, 43-250, 43-251.01, 43-272, and 43-272.01, Revised
Statutes Supplement, 2015, are repealed.